
Financial statements of Oshawa Public Library Board

December 31, 2024

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Independent Auditor's Report

To the Board Members, Members of Council, Inhabitants and
Ratepayers of the Corporation of the City of Oshawa

Opinion

We have audited the financial statements of Oshawa Public Library Board (the "Library"), which comprise statement of financial position as at December 31, 2024, and the statements of operations, change in net debt and cash flows for the year then ended, and a summary of significant accounting policies and other explanatory information (collectively referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Library as at December 31, 2024, and the results of its operations, changes in net debt, and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards ("Canadian GAAS"). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Library in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Library's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting.

Those charged with governance are responsible for overseeing the Library's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with Canadian GAAS will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian GAAS, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Library's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Library to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Deloitte LLP

Chartered Professional Accountants
Licensed Public Accountants
June 23, 2025

Oshawa Public Library Board
Statement of financial position
As at December 31, 2024

	Notes	2024 \$	2023 \$
Financial assets			
Cash		2,119,148	2,298,270
Due from City of Oshawa		3,783,862	3,799,326
Accounts receivable		98,730	106,624
		6,001,740	6,204,220
Liabilities			
Accounts payable and accrued liabilities		498,246	553,361
Employee future benefits	4	4,112,688	4,092,688
Deferred revenue	5		
Grants		3,500	100,000
Development charges		3,689,012	3,802,147
Jess Hann Branch		303,804	444,021
		8,607,250	8,992,217
Net debt		(2,605,510)	(2,787,997)
Non-financial assets			
Tangible capital assets	6	2,181,741	2,024,972
Prepaid expenses			
General		42,638	37,615
Jess Hann Branch		303,804	444,021
		2,528,183	2,506,608
Accumulated deficit	7	(77,327)	(281,389)

The accompanying notes are an integral part of the financial statements.

Approved by the Board

 _____, Director

 _____, Director

Oshawa Public Library Board
Statement of operations
Year ended December 31, 2024

	Notes	Budget \$	2024 Actual \$	2023 Actual \$
		(Note 8)		
Revenue				
Operating				
Municipal contribution		9,549,761	9,549,800	9,252,185
Provincial operating grants		215,400	215,441	215,441
Other government grants		20,000	115,075	24,359
Donations		150,500	232,514	182,663
Development charges earned		462,700	462,746	640,154
Interest		25,000	147,745	196,748
Fines		50,000	56,053	60,158
Service charges		50,000	63,158	53,384
		10,523,361	10,842,532	10,625,092
Expenses				
Salaries		6,080,761	6,001,813	5,842,665
Employee benefits		1,637,404	1,638,016	1,477,333
Digital media and periodicals		430,000	429,428	418,415
Utilities		231,950	229,587	225,056
Other supplies		86,750	115,783	127,879
Rents		195,000	192,955	185,468
Maintenance		412,476	526,968	408,296
General		547,270	597,563	557,152
Contribution to library renovations and expansion	2	330,000	328,446	682,004
Amortization		578,000	577,911	592,029
		10,529,611	10,638,470	10,516,297
Annual surplus (deficit)		(6,250)	204,062	108,795
Accumulated (deficit) surplus, beginning of year		(281,389)	(281,389)	1,500,312
Reserve funds transferred to City		—	—	(1,890,496)
Accumulated deficit, end of year		(287,639)	(77,327)	(281,389)

The accompanying notes are an integral part of the financial statements.

Oshawa Public Library Board
Statement of change in net debt
Year ended December 31, 2024

	Budget	2024	2023
	\$	Actual	Actual
	\$	\$	\$
	(Note 8)		
Annual surplus (deficit)	(6,250)	204,062	108,795
Reserve funds transferred to City	—	—	(1,890,496)
Acquisition of tangible capital assets	(559,750)	(734,680)	(636,927)
Amortization	578,000	577,911	592,029
	12,000	47,293	(1,826,599)
Decrease in prepaid expenses	—	135,194	163,652
Change in net debt	12,000	182,487	(1,662,947)
Net debt, beginning of year	(2,787,997)	(2,787,997)	(1,125,050)
Net debt, end of year	(2,775,997)	(2,605,510)	(2,787,997)

The accompanying notes are an integral part of the financial statements.

Oshawa Public Library Board**Statement of cash flows**

Year ended December 31, 2024

	2024	2023
	\$	\$
Operating activities		
Annual surplus	204,062	108,795
Reserve funds transferred to City	—	(1,890,496)
Item not involving cash		
Amortization	577,911	592,029
Changes in non-cash assets and liabilities		
Due from City of Oshawa	15,464	221,938
Accounts receivable	7,894	127,893
Accounts payable and accrued liabilities	(55,115)	82,290
Employee future benefits	20,000	(25,521)
Deferred revenue	(349,852)	(267,294)
Prepaid expense	135,194	163,652
	555,558	(886,714)
Capital activity		
Acquisition of tangible capital assets	(734,680)	(636,927)
Decrease increase in cash	(179,122)	(1,523,641)
Cash, beginning of year	2,298,270	3,821,911
Cash, end of year	2,119,148	2,298,270

The accompanying notes are an integral part of the financial statements.

1. Significant accounting policies

The financial statements of the Oshawa Public Library Board ("Library Board") are the representations of management prepared in accordance with generally accepted accounting principles as recommended by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada.

The significant accounting policies adopted by the Library Board are as follows:

Basis of accounting

The financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting recognizes revenues in the year in which transactions or events occur that give rise to the revenue. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the legal obligation to pay.

Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

(a) Tangible capital assets

Tangible capital assets are recorded at cost. The cost, less residual value of the tangible capital assets, is amortized on a straight-line basis over their estimated useful lives as follows:

Collections	7 years
Furniture	10 years
Computer equipment	5 years
Vehicles	10 years

(b) Leases

Leases are classified as operating or capital leases. Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as capital leases. All other leases are accounted for as operating leases and the related payments are charged to expenses as incurred.

(c) Prepaid expenses – Jess Hann Branch

The Library entered into an agreement with the lessor of the Jess Hann library branch. Under this agreement rent was prepaid for the term of the lease and an equivalent donation made to the Library Board. The prepaid rent is being expensed over the term of the lease. The donation was deferred and is being amortized to income over the term of the lease.

Post-employment benefits

The present value of providing employees with post-employment benefits is recognized as employees earn these entitlements through service.

1. Significant accounting policies (continued)

Deferred revenue

Certain grants contain conditions specifying the use of the funds received. Any unspent portion of conditional grants is reported as deferred revenue.

The City receives development charge contributions on behalf of the Library Board under authority of provincial legislation and a by-law of the City of Oshawa. These funds by their nature are restricted in their use and until applied to applicable capital works are recorded as deferred revenue. Amounts applied to qualifying capital projects are recorded as revenue in the fiscal year the funds are expended.

Reserve and reserve funds

Certain amounts, as approved by the Board, are set aside in reserves for future operating and capital purposes. Transfers to/from reserves and reserve funds are recorded when approved.

Government transfers

Government transfers are recognized as revenues by the Library in the period during which the transfer is authorized and any eligibility criteria are met. Government transfers are deferred if they are restricted through stipulations that require specific actions or programs to be carried out in order to keep the transfer. For such transfers, revenue is recognized when the stipulation has been met.

Investment income

Investment income earned (other than development charge funds) are reported as revenue in the year earned. Investment income earned on unspent development charge funds is added to the deferred revenue balance.

Budget figures

The budget figures included in the statements of operations and change in net debt were derived from the original budget as approved by the Board with adjustments to present the information on a basis consistent with Public Sector Accounting Standards.

First time adoption of new accounting standards

Effective January 1, 2024, the Library adopted PS 3400 Revenue. The adoption of the new standard had no impact on the financial statements of the Library.

Use of estimates

The preparation of financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the year. Actual results could differ from those estimates. Accounts subject to estimates include employee future benefits, certain accrued liabilities and net book value of tangible capital assets.

2. Contribution to Library renovations and expansion

During the year, the Library incurred costs of \$328,466 (\$682,004 in 2023) in respect of renovations and expansion to library branches. As the renovations and expansion pertain to buildings owned by the City and are not recorded as tangible capital assets in the Library's financial statements, the amount paid has been expensed in the Library's financial statements. The total of contributions to Library renovations and expansion were funded as follows:

	2024	2023
	\$	\$
Contributions funded from City held development charge Reserve funds		
Parks Recreation Library and Cultural study	3,431	34,107
Design of library in new recreation centre	322,915	505,346
Other	2,100	—
	328,446	539,453
Contributions funded from Library Board budget		
Maintenance and repairs	—	142,551
	328,446	682,004

3. Pension agreement

The Library makes contributions to the Ontario Municipal Employees Retirement Fund ("OMERS"), which is a multi-employer plan, on behalf of eligible staff members. The plan is a defined benefit plan which specifies the amount of retirement benefit to be received by the employee based on the length of service and rates of pay. Contributions paid by the Library in 2024 were \$554,219 (\$511,256 in 2023).

As at December 31, 2024, the OMERS plan had a funding deficit of approximately \$2.9 billion. Because OMERS is a multi-employer plan, any pension plan surpluses or deficits are a joint responsibility of Ontario municipal organizations and their employees. As a result, the library does not recognize any share of the OMERS pension surplus or deficit.

4. Employee future benefits

Employee future benefits are comprised as follows:

	2024	2023
	\$	\$
Accumulated sick leave benefit plan entitlements	927,888	928,299
Post-employment benefits	3,184,800	3,164,389
	4,112,688	4,092,688

(a) Accumulated sick leave benefit plan entitlements

Under the sick leave benefit plan, applicable only to employees hired prior to January 1, 1992, unused sick leave can accumulate, and employees may become entitled to a cash payment when they leave the Library's employment.

4. Employee future benefits (continued)

(b) Post-employment benefits

The Library makes available to qualifying employees certain non-pension post-employment benefits for extended health care and life insurance.

The significant actuarial assumptions adopted in estimating the Library's employee future benefits are as follows:

Discount rate	4.6% (Post-employment benefits and sick leave benefits)
Future inflation rates	3% for salary, 2% general inflation
Medical benefit cost escalation	5.8% (reducing yearly to 4.5% after 4 years)

The Library has established a reserve to mitigate the future impact of these obligations as detailed on the Schedule of reserves and reserve funds. The balance of the sick leave reserve is \$94,852 (\$114,081 in 2023).

The date of the most recent actuarial valuation for accounting purposes was December 31, 2024.

Information about the Library's employee future benefits is as follows:

Continuity of accrued benefit liability

	2024	2023
	\$	\$
Accrued benefit liability, beginning of year	4,092,688	4,118,209
Expenses for the year	148,600	124,175
Benefits paid	(128,600)	(149,696)
Accrued benefit liability, end of year	4,112,688	4,092,688

Reconciliation of accrued benefit obligation

	2024	2023
	\$	\$
Accrued benefit obligation at December 31	2,883,388	2,802,996
Unamortized actuarial gain	1,229,300	1,289,692
	4,112,688	4,092,688

Expense

	2024	2023
	\$	\$
Current service cost	113,300	99,975
Amortization of actuarial (gain) loss	(93,300)	(103,234)
Interest on accrued benefit obligations	128,600	127,630
	148,600	124,371

5. Deferred revenue

Deferred revenue represents development charges, donations, charges and municipal contributions which have been collected but for which the related services have yet to be performed. These amounts will be recognized as revenue in the fiscal year the related services are performed. The following is the current status of the deferred revenue:

	2024	2023
	\$	\$
Obligation reserve fund - development charges	3,689,012	3,802,147
Deferred revenue		
Jess Hann Branch	303,804	444,021
Grants	3,500	100,000
	3,996,316	4,346,168

Continuity of deferred revenue is as follows:

	Development charges	Jess Hann Branch	Other	2024 Total	2023 Total
	\$	\$	\$	\$	\$
Balance, beginning of year	3,802,147	444,021	100,000	4,346,168	4,613,462
Developer contributions collected	235,198	—		235,198	285,864
Interest earned	114,413	—		114,413	127,213
Grants	—	—	3,500	3,500	100,000
Other	—	—	—	—	—
	349,611	—	3,500	353,111	513,077
Revenue recognized	(462,746)	(140,217)	(100,000)	(702,963)	(780,371)
Balance, end of year	3,689,012	303,804	3,500	3,996,316	4,346,168

6. Tangible capital assets

	Collections	Furniture	Computer equipment	Vehicles	2024 Total	2023 Total
	\$	\$	\$	\$	\$	\$
Cost						
Balance, beginning of year	4,600,223	847,904	164,746	73,778	5,686,651	5,785,864
Additions	582,507	20,713	131,460	—	734,680	636,927
Write-offs	(736,140)	(3,100)	(5,000)	—	(744,240)	(736,140)
	4,446,590	865,517	291,206	73,778	5,677,091	5,686,651
Accumulated amortization						
Balance, beginning of year	2,731,483	758,084	153,667	18,445	3,661,679	3,805,790
Amortization expense	536,069	18,549	15,916	7,377	577,911	592,029
Write-offs	(736,140)	(3,100)	(5,000)	—	(744,240)	(736,140)
Balance, end of year	2,531,412	773,533	164,583	25,822	3,495,350	3,661,679
Net book value, end of year	1,915,178	91,984	126,623	47,956	2,181,741	2,024,972

7. Accumulated deficit

Accumulated deficit consists of the following:

	2024	2023
	\$	\$
Operating fund deficit	(61,758)	—
Unfunded employee future benefits	(4,112,688)	(4,092,688)
Reserves and reserve funds (schedule)	1,915,378	1,786,327
Invested in capital assets	2,181,741	2,024,972
	(77,327)	(281,389)

8. Budget

The budget adopted by the Library Board was not prepared on a basis consistent with that used to report actual results. The budget was prepared on a modified accrual basis while Canadian public sector accounting standards require a full accrual basis. The budget expensed all tangible capital expenditures rather than including amortization expense. As a result, the budget figures presented in the statements of operations and change in net debt represent the budget adopted by Council February 1, 2024, with adjustments as follows:

	2024 Approved budget	Development charges earned expended	Capital asset amortization	Employee benefits	Budget presented
	\$	\$	\$	\$	\$
Revenue	10,161,361	362,000	—	—	10,523,361
Expenses					
Staffing costs	7,698,165	—	—	20,000	7,718,165
Library materials	989,750	—	(559,750)	—	430,000
Purchased services	543,450	—	—	—	543,450
Other costs	929,996	—	—	—	929,996
Contribution to library renovations and expansion	—	330,000	—	—	330,000
Amortization	—	—	578,000	—	578,000
	10,161,361	330,000	18,250	20,000	10,529,611
Annual surplus	—	32,000	(18,250)	(20,000)	(6,250)

Oshawa Public Library Board

Schedule – Schedule of reserves and reserve funds

Year ended December 31, 2024

	Balance, beginning of year \$	Interest earned \$	Donations \$	Appropriations to (from) \$	2024 Balance, end of year \$	2023 Balance, end of year \$
Reserves						
Capital	29,722	—	—	(24,548)	5,174	29,722
Operating						
Equipment	499,619	26,571	—	—	526,190	499,619
Growth and program development	632,445	33,400	—	—	665,845	632,445
Major maintenance and repairs	109,522	2,170	—	33,531	145,223	109,522
Program materials	210,815	11,134	—	—	221,949	210,815
Friends of the library	54,540	3,852	26,450	(25,184)	59,658	54,540
South Oshawa library	111,895	5,950	—	—	117,845	111,895
	1,648,558	83,077	26,450	(16,201)	1,741,884	1,648,558
Bequest reserve funds	23,688	1,839	53,115	—	78,642	23,688
Sick leave						
Reserve – held by City of Oshawa	114,081	4,298	—	(23,527)	94,852	114,081
	1,786,327	89,214	79,565	(39,728)	1,915,378	1,786,327